REVIEW PLAN

PRECONSTRUCTION ENGINEERING & DESIGN (PED) PHASE

FOR

REPLACEMENT GATE 1, POE LOCK
SAULT STE. MARIE, MICHIGAN

Initial RMO Endorsement Date
19MAR2019

Initial MSC Approval Date
27MAR2019

Latest Revision Date
27MAR2019

U.S. ARMY CORPS OF ENGINEERS
DETROIT DISTRICT
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**REPLACEMENT GATE 1, POE LOCK**  
**SAULT STE. MARIE, MICHIGAN**

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**ATTACHMENTS**  
- ATTACHMENT 1 REVIEW PLAN REVISIONS  
- ATTACHMENT 2 ACRONYMS & ABBREVIATIONS  
- ATTACHMENT 3 ROLES & RESPONSIBILITIES  
- ATTACHMENT 4 RESOURCE LOADED SCHEDULE  
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- ATTACHMENT 6 SAMPLE REVIEW CERTIFICATIONS
I. OVERVIEW

A. PURPOSE
The Review Plan (RP) is the foundational document that presents the endorsed/approved documentation of accountability and the steps to produce a credible product, consistent with the requirements shown in EC 1165-2-217. The RP is also the basis for compliance with the Information Quality Act requirement to confirm and maximize the quality, objectivity, utility, and integrity of information (including statistical information) disseminated by the agency. To the extent practical, reviews should not extend the schedule but should be embedded in the development of the product. DQC reviewers (including Office of Counsel) must be involved at key decision points and should be included throughout project development. This RP describes the scope of review for the pre-construction, engineering and design phase and is a component of the Project Management Plan (PMP) or Program Management Plan (PgMP). This document also identifies the personnel that will be responsible for conducting the applicable reviews. A list of all acronyms can be found in Attachment 2.

B. PROJECT SCOPE & PRODUCTS
Design one (1) steel miter gate consisting of two (2) leaves that are approximately 62'-11" long by 5'-6" wide by 38'-2.5" tall and weigh approximately 290,000 pounds each. Each leaf will include a rubber seal along the bottom and steel contact blocks of each side so that when the leaves are mitered, they will provide a damming structure allowing the water elevation in the lock chamber to be dropped to lower pool elevation. The top of each leaf will be fitted with a mitering device, gudgeon pin connection, strut connection, lifting lugs, and a 4-foot wide walkways which will be level with the top of the lock wall. Each leaf will have fenders on both the upstream and downstream side and also two gate valves near the lower pool elevation to permit water to "pass" through the gate leaf to assist with flushing ice and debris through the lock chamber. The project is currently funded for only engineering and design. Under a future budget package the design would be completed (BCOES Review and final routing), advertisement and award of a supply contract. The gate would then be stored at the Soo Area Office until replacement is needed.

The projects resource loaded schedule with P2 activities for each review (including costs for each review) is included in ATTACHMENT 4. The estimated construction cost for the project is $10M.

Engineering and design products that will be prepared and reviewed as part of this project include:
- Design Documentation Report (DDR)
- Plans and Specifications (P&S)
- Engineering Considerations and Instructions for Field Personnel (ECIFP)

C. REVIEW PLAN APPROVAL & UPDATES
The Review Management Office (RMO) is responsible to endorse and oversee the review effort described herein. For this project the RMO is the Inland Navigation Design Center. The RMO will develop the review charge and organize the necessary agency and independent external peer review teams.

After endorsement is received from the RMO, the RP will be routed for approval by the commander of the Great Lakes & Ohio River Division. The RP is a living document and may change as the work progresses and the District will be responsible for keeping the document updated. Minor changes can be made to the document without the need for re-approval. Re-approval of RPs by the MSC will be required when there are significant changes, such as in the level of review (i.e., if Type I or Type II IEPR is added to or deleted from the RP). Other situations requiring RMO re-endorsement and MSC re-approval should be very limited but could include significant changes in project scope (e.g., adding or subtracting a purpose, etc.). Changes to the review plan since the initial MSC Commander approval will be documented in ATTACHMENT 1.
D. REFERENCES
References. This review plan is prepared in accordance with regional business process QMS 08504 LRD. Additional references include:

- Engineering Regulation 415-1-11, Biddability, Constructability, Operability, Environmental and Sustainability (BCOES)
- Engineering Regulation (ER) 1110-1-12, Quality Management, 30 Sep 2006
- Engineering Circular (EC) 1165-2-217, Review Policy for Civil Works, 20 February 2018
- Regional Business Process 08504 LRD – QC/QA Procedures for Civil Works

E. POINTS OF CONTACT
Any inquiries regarding this document can be directed to the Detroit District, RMO or MSC points of contacts outlined in ATTACHMENT 5.

II. PUBLIC INVOLVEMENT
After MSC approval is received the RP will be posted on the District’s website for public review and input. Public comments received will be reviewed and incorporated, as appropriate, to this review plan.

III. COMPUTER CERTIFICATION & APPROVAL
The use of certified, validated, or agency approved engineering models is required for all activities to ensure the models are technically and theoretically sound, compliant with USACE policy, computationally accurate, and based on reasonable assumptions. The responsible use of well-known and proven USACE developed and commercial engineering software will continue and the professional practice of documenting the application of the software and modeling results will be followed. The selection and application of the model and the input and output data is still the responsibility of the users and is subject to DQC, ATR, BCOES, policy and legal review, and SAR (if required). Where such approvals have not been completed, appropriate independent checks of critical calculations will be performed and documented. The following engineering models, software, and tools are anticipated to be used:

<table>
<thead>
<tr>
<th>Model Name</th>
<th>Version</th>
<th>Software Application (e.g. how it will be used)</th>
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<tr>
<td>MCACES or MII</td>
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<td>Cost Estimation</td>
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<tr>
<td>Microsoft Excel</td>
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<tr>
<td>STAAD.Pro</td>
<td>V8i</td>
<td>Structural Analysis</td>
</tr>
<tr>
<td>CMITER</td>
<td>1.0</td>
<td>Structural Analysis</td>
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IV. IN-KIND CONTRIBUTIONS
N/A. Project has no Local Sponsor.

V. DOCUMENTATION OF ISSUES/RISK
It has been determined that existing conditions, failure of the project, or future conditions would not pose a significant threat to the environment or to human life. During construction, the lock will be dewatered with relatively new stop logs which have been inspected and successfully used to dewater in the past. The gate would only be used to dewater the lock in rare circumstances and, in the case of failure, redundancy has been designed into the gate that would provide a warning as opposed to instantaneous failure.

VI. REVIEW REQUIREMENTS
A. DISTRICT QUALITY CONTROL
District Quality Control is the backbone of the Corps of Engineers’ quality process. All work products and reports, evaluations, and assessments will undergo necessary, robust, and appropriate District Quality Control (DQC). It is an internal review process on the basic science and engineering work products focused on fulfilling the project quality requirements defined in the PMP. The DQC of products and reports will also cover any necessary National Environmental Policy Act (NEPA) documents and other environmental compliance products and any in-kind services provided by local
sponsors. DQC efforts will include the necessary expertise to address compliance with current USACE policy and procedures. When policy and/or legal concerns arise during DQC efforts between the PDT and the DQC reviewers that are not readily and mutually resolved by the DQC Review Lead, the district leadership/Counsel will try to resolve, then seek issue resolution support from the MSC, RMO, and HQUSACE according to the procedures outlined in Engineer Regulation (ER) 1105-2-100, Appendix H, Amendment #1, or other appropriate guidance.

Each step of the DQC process will be documented and stored in Projectwise. The DQC certification provided in ATTACHMENT 6 shall be finalized after successful completion of DQC, as outlined in this RP.

1. DEVELOPING THE DISTRICT QUALITY CONTROL (DQC) REVIEW TEAM
The Chief, Engineering & Construction Office will assign a DQC Review Lead to each project who is responsible for ensuring that a formal DQC review is performed by all members who have been assigned to the DQC Review Team. The DQC Review Lead ensures coordination and interaction of team members, completeness of reviews, quality of review comments, and comment closeout and DQC Certification. The DQC Review Lead will be a qualified senior staff member (Supervisor, Regional Technical Specialist, Lead Planner, Engineering Technical Lead, or PM) who has no production role in the study/project. Note, for small projects the DQC Review Lead may be the only reviewer. The DQC Review Lead ensures adequate DQC time and budget are identified in the RP, support Districts’ risk identification and assessment, and leads in coordination of risk assessment with District management and the vertical team. As a minimum, the requirements provided in EC 1165-2-217 will be followed, beyond which the home district and MSC can require more stringent DQC. The DQC Review Lead is responsible for coordinating ATR that is triggered by key risk-informed decisions and high risk items/features that warrant additional evaluation. The designated DQC Review Lead for this project is provided in ATTACHMENT 5.

The resource providers (e.g. branch supervisors) and DQC Review Lead will be responsible for assigning DQC Review members. Each DQC Review member and there function/discipline is provided in ATTACHMENT 5.

2. QUALITY ASSURANCE (QA)
To verify performance of DQC (including QA) the RMOs may conduct audits as necessary. MSC quality manuals will prescribe specific procedures for the selection of DQC team members and the conduct of DQC including documentation requirements that require inclusion of comments and responses, and maintenance of associated records for internal audits to check for proper DQC implementation. MSCs are responsible for evaluating and recommending changes to subordinate districts’ QC processes. The MSC has the responsibility to ensure vertical and lateral integration of organizational capabilities, to include resource sharing, technical expertise, project management, and project delivery to broaden and enhance the range of services and quality within its region. In addition to their oversight role in assuring the PDT is technically qualified, the MSC is also responsible for assuring the adequacy and capability of the DQC teams and supplementing the team members from outside the district when necessary. The MSC’s QA process will verify that the QC for each project is appropriate.

3. QUALITY REVIEW (SUPERVISORY REVIEW)
Quality Reviews are rigorous independent reviews that occur throughout the development process and are carried out seamlessly as a routine management practice. Quality Reviews are performed by staff responsible for the work, such as supervisors, work leaders, team leaders, designated individuals from the senior staff, or other qualified personnel. However, they should not be performed by the same people who produced the original work. If required expertise is not available within the district, the district should coordinate with the MSC to consider qualified personnel from other districts or A-Es to supplement the DQC team.
Prior to submission of the package to Contracting, a supervisory review will also be conducted to ensure that the package is ready to be labeled "Certified Final – Ready to Advertise" (e.g. E&C Chief’s Brief, Final Signature Meeting). The review team is comprised of the supervisor of each of the PDT members. The review will confirm that all reviews have been properly completed, all files are properly labeled as dictated by project milestones and filed in ProjectWise, and that the package is ready for advertisement. Once the “Certified Final” package has been reviewed by all supervisors and the Chief, Engineering & Technical Services has signed the Memorandum for Record provided in ATTACHMENT 6, the documents will be labeled “Certified Final - Ready to Advertise”.

Comments submitted during the Quality Reviews and their resolution should be clearly documented and stored in Projectwise.

The designated quality reviewers for this project are provided in ATTACHMENT 5.

4. PDT REVIEWS
PDT reviews are performed by members of the PDT to ensure consistency and effective coordination across all project disciplines. Additionally, the PDT is responsible for a complete reading of any reports and accompanying appendices prepared by or for the PDT to assure the overall coherence and integrity of the report, technical appendices, and the recommendations. The PDT will be responsible for completing the DQC checklists that are located in the project’s District Quality Control folder in Projectwise. There will not be a formal design stop for this review effort, however, each PDT member is responsible for ensuring that they complete the review before the design documents are sent out for 95% BCOES/ATR/IEPR Review.

The PDT members for this project are provided in ATTACHMENT 5.

5. COMPUTATION CHECKS
All computations will undergo a rigorous independent check during DQC (including cost estimates). The computations will be appropriately annotated by the designer with annotations that include, but are not limited to: all assumptions, loadings, design parameters, constraints, equations, model inputs, quantities, and references (including edition and page number) used to complete the design and/or analysis. A narrative will explain the conclusions drawn from the computations. Annotation will be thorough enough that the checker can follow the computation process independently. For engineering products/documents and construction products/documents, for example, the author performing the computations will initial and date each computation sheet. A qualified checker with experience and a thorough understanding of the computation will perform a quality check to assure all computations, calculations, assumptions, and models used are correct and error free. The checker will highlight (e.g., place a “red dot”) on each annotation and number on a computation sheet indicating concurrence with the correctness of the information shown and then initial and date each and every computation sheet being checked. Since this is for verification of agreement by the checker, typed initials are not allowed on the computations; however, an electronic PDF signature is acceptable. A PDF of the final checked computation sheets shall be stored in Projectwise in the District Quality Control Review folder.

The computation checker(s) for this project is provided in ATTACHMENT 5.

6. GRAPHIC/PLAN CHECKS
All graphics/plans will undergo a rigorous independent check as part of the DQC process. The plans, drawings, sketches, charts, diagrams, maps, profiles, or other graphical information will clearly illustrate the design intent and will satisfy the latest version of the A/E/C CADD Standard. The person designing the graphic will initial and date each graphic/plan. Each DQC Graphic/Plan Check will be conducted by both engineer(s) and a CADD Technician who will perform a “quality check” to assure all graphical information is correct and error free. The assigned engineer(s)
needs to be qualified checkers with experience and a thorough understanding of the design intent. The assigned CADD Technician’s is checking the graphics/plans for conformance to the latest A/E/C CADD Standard. The checker will place a highlight—e.g., “red dot”—on critical graphic/plan elements, e.g., dimension/elevation, note, or reference, showing concurrence with the correctness of the information shown and then initial and date each and every graphic/plan being checked. Since this is for verification of agreement by the checker, typed initials are not allowed on the graphics/plans; however, an electronic PDF signature is acceptable. A PDF of the final checked graphics/plans shall be stored in Projectwise in the District Quality Control Review folder. All graphic/plan checks should be finalized and documented in Projectwise prior to the 95% BCOES initiating.

The graphic/plan checker(s) for this project is provided in ATTACHMENT 5.

B. BIDDABILITY, CONSTRUCTABILITY, OPERABILITY, ENVIRONMENT & SUSTAINABILITY (BCOES) REVIEW

BCOES Reviews assure solicitation documents are readily understood; the product can be bid, built, operated and maintained efficiently; environmental concerns are protected, and sustainability is addressed. For this project, a 65% BCOES, 95% BCOES and 95% BCOES Backcheck review will be completed. BCOES reviewers and PDT members will conduct the BCOES reviews utilizing DrChecks. All DrChecks comments must be resolved and closed out by the reviewer. The estimated cost of the BCOES reviews is $17k.

Each step of the BCOES Review process will be documented and stored in Projectwise.

1. DEVELOPING THE BCOES REVIEW TEAM

The accomplishment of a quality design or development of an effective RFP package requires the effective involvement of the entire PDT. The Technical Lead will work with resource providers (e.g. branch chiefs) to develop the BCOES Review Team. The review team will include the customer (if applicable), construction, contracting, engineering, project management, real estate, operations, and environmental staff. Resource providers will ensure that the reviewers are familiar with the project’s location, project site conditions, potential site-related problems, and plans and requirements for post-construction operations and maintenance. These reviewers should have extensive knowledge of the construction market place, site and access constraints, local regulations, site operations plans and constraints, environmental conditions and requirements, as well as experience in management of construction projects, determining construction durations, scheduling construction trades and activities, and experience in the operations-maintenance of project sites. The BCOES reviewers also should understand any unique problems and the application of design assumptions, principles, and specifications during construction and operation. Temporary assignment of construction or operations staff to the project design work prior to their assignment at the project site during construction will benefit both the design and the construction phases of the project.

The BCOES Reviewers for this project are provided in ATTACHMENT 5.

2. BCOES REVIEW PROCESS

The BCOES Review process includes a check on whether the VE requirements have been satisfied. Prior to the Kickoff Meeting, the Project Manager will coordinate with the Value Engineering (VE) Officer to develop a plan for VE on the project. VE requirements shall be completed in accordance with ER 11-1-321, 01 Jan 2011, change 1 and ER 1110-2-1150, Para. 14.7, 31 Aug 99.

The Technical Lead will notify the Project Manager when the review documents are loaded into the appropriate folder in Projectwise. The Project Manager will distribute the review documents to the reviewers by sending an email that, at a minimum, contains the following:
• Link to the appropriate Projectwise folder which contains the review documents (external to USACE reviewers should be provided the review documents via email or AMRDC Safe Site)
• Whether the review documents were prepared in-house, by an A-E or both
• Start and end dates for the Review
• Project Review Name in DrChecks
• Labor Cost Codes and amounts

The Project Manager will also send out a meeting invitation for the BCOES conference that includes a webinar and teleconference number along with the template BCOES agenda.

The BCOES Review Team will then complete the review in accordance with the following guidance:

• **Biddability Review.** All biddability reviews will analyze the completeness, correctness, compatibility, clarity, and consistency of the collection of plans, specifications, clauses, forms, bid schedule, and other documents and references that comprise the total solicitation package and the planned contract. The government is responsible for determining its requirements, and the solicitation package should be prepared to help bidders or proposers understand clearly the government’s requirements and to allow the submission of a competitive bid or proposal that is responsive to the government’s requirements. The biddability review will also include an evaluation of the soundness of the evaluation criteria that are planned for negotiated acquisitions.

• **Constructability Review.** In general, the constructability review includes checking the compatibility of the design/contract documents with site conditions, materials, equipment, schedules, utility connections, government estimates, and construction methods relevant to the planned construction. It also includes evaluation of safety considerations and other planned project and contract features for their ease of successful, safe execution.

All constructability reviews will include a Plan-In-Hand site visit and review by appropriate engineering and construction staff to ensure all visible and known existing characteristics of the site described in the project design and acquisition documents are included, accurate, and supportive of the project’s successful acquisition and construction. Contractor office and storage areas will be among the items checked. A trip report will be prepared to document the Plan-In-Hand site visit. Ideally, the Plan-In-Hand site visit will be completed early in the design process and can be conducted (if desired) concurrently with a BCOES/ATR Review. If the PDT decides not to conduct the Plan-In-Hand Review, the Plan-In-Hand waiver which is part of the BCOES Certification, must be completed prior to the BCOES Review and signed by the Chief, Engineering & Technical Services.

For projects involving acquisition of any real estate interest, coordination will be made with the applicable Chief of Real Estate to ensure all necessary real estate interests to accommodate all aspects of the planned work are available.

All constructability reviews will also specifically review the planned construction phasing, sequencing, and period of performance for the contract to ensure that an adequate construction period is specified. While many designers may initially develop this construction duration, the final evaluation of the adequacy of the specified period properly rests with the construction Area/Resident Engineer to review and concur with the period of performance or to determine if accelerated efforts will be required for a contractor to achieve an aggressive construction schedule. The planned contract's requirements for scheduling systems and quality control also will be checked as part of the constructability review.

The constructability review also needs to evaluate if the procedures used for development of the bid schedule and independent government estimate (IGE) comply with policies, and account for items such as accelerated construction, pre-priced contract line items, and other
constructability impacts on the estimated cost for the construction. Additionally, the constructability review will include a review of the basis for calculating any liquidated damages for the project, including validation of any projected estimated additional expenses that would be incurred by the facility customer-user.

- **Operability Review.** Review of the operability of the site(s) to be constructed must include a good understanding and detailed consideration of the customer’s-owner’s operations and maintenance requirements, needs, practices, and capabilities after construction completion and turnover. The Area/Resident Engineer staff should jointly conduct an operability review with the project site’s planned user(s) and maintainers as a means of improving mutual understanding and planning for the upcoming construction and facilitating the successful transfer and understanding of the operability comments by the PDT. The operability review should include a check of all commissioning requirements, transfer and handover documentation requirements, and warranty requirements and plans.

For Civil Works projects, the review will include evaluation of Plans, Specifications, Engineering Considerations and Instructions for Field Personnel (ECIFP) report, the operations, maintenance, repair, replacement, and rehabilitation (OMRR&R) plan for the project, and other required documents.

The District’s Operations staff should lead the operability review of the planned project, with contributions from other BCOES reviewers.

- **Environmental Review.** Review of the compliance of the project’s design, construction, and operation with all applicable environmental laws and regulations, including Environmental Operating Principles (EOPs) in ER 200-1-5, is included in BCOES reviews. The environmental review will address the project’s compliance with all applicable local, state, and Federal environmental regulations and requirements, including National Pollutant Discharge Elimination System (NPDES) permits, required permits for earth disturbance, stormwater management, etc., and reports or requirements for any asbestos, lead paint, and other hazardous materials handling, removal, and disposal. Archeological, historical, hazardous, toxic, and radioactive waste (HTRW), and military munitions concerns that may impact the project’s execution during the acquisition and construction phases are also addressed during this review. The District’s environmental, regulatory, operations, and construction staffs should be engaged in this review.

- **Sustainability Review.** Review of the sustainability of the project to be acquired must include a good understanding and detailed consideration of the Federal Guiding Principles for High Performance Sustainable Buildings (if applicable) and compliance with other applicable laws, regulations, polices, standards, codes and criteria for sustainability related to facilities and infrastructure. The review should include, but is not limited to application of integrated design principles; energy performance optimization; water protection and conservation; indoor environmental quality; and the environmental impact of materials (including green purchasing and diverting wastes from landfill); facility siting and orientation; building size and layout; stormwater runoff during and after construction; sourcing and durability; transportation; and certification of facility performance regarding sustainability. The sustainability reviewers should include engineering, operations and construction staff members.

The BCOES Certification provided in ATTACHMENT 6 shall be finalized after successful completion of BCOES, as outlined in this RP.

C. **AGENCY TECHNICAL REVIEW (ATR)**

ATR is undertaken to “ensure the quality and credibility of the government’s scientific information” consistent with EC 1165-2-217 and the Quality Manual of the responsible MSC. All Civil Works products will undergo necessary and appropriate ATR, as well as DQC. This level of review will also cover a comprehensive review of the conclusions to ensure that the results and decisions are clearly
supported by the information presented and are in compliance with current agency policy and procedures. Any necessary NEPA documents, other environmental compliance products, in-kind services provided by local sponsors or their A-Es, and other supporting documents are also part of the ATR. The level of review should be commensurate with the significance of the information being reviewed, which should be determined in a risk-informed manner. ATR will not serve as a substitute for DQC. The role of ATR is to perform an assessment of DQC, validate PDT decisions, bring up important issues, concerns, and lessons learned. The ATR Team is not to make project decisions; the PDT is responsible for the product/design. The PDT must assess each ATR comment and then can either implement the comment or provide a logical, well-thought-out response as to why not to implement the comment. The ATR Team will document any significant concerns or any unresolved comments for draft products in the ATR Certification. The objective is for ATR to be involved as appropriate throughout the project life cycle at an appropriate, scalable level based on the complexity, size and level of risk associated with the project. The estimated cost of this review is $14k.

Each step of the ATR process will be documented and stored in Projectwise.

1. **DEVELOPING THE ATR TEAM**
   
   Each ATR will be conducted by a qualified team of senior highly experienced experts in the type of work being reviewed who are from outside of the home district and are not involved in day-to-day production of the project/product. To ensure independence, the ATR Team Lead will be from outside the home MSC as selected by the RMO. The disciplines represented on the ATR Team should generally mirror the significant disciplines involved in the accomplishment of the work. The ATR Team will be established shortly after the PDT is established. ATR efforts will include the necessary expertise to address compliance with applicable published policy. The ATR Team member should be senior USACE personnel with expertise in the subject area being reviewed. ATR Teams will be assigned by the RMO and comprised of senior USACE personnel who have been vetted and certified by their respective CoP for their specific areas of expertise. The goal of ATR Team selections should be to find the most experienced subject matter experts available whose qualifications are commensurate with the complexity of the product(s) being reviewed. ATR Teams may be supplemented by experts outside of USACE, as long as the experts are endorsed by the respective technical sub-CoP Leader. For several major disciplines, the following paragraphs identify the CoP or sub-CoP that maintains a list of experts approved as ATR reviewers.

   - The Engineering and Construction (E&C) CoP utilizes the Corps of Engineers Reviewer Certification and Access Program (CERCAP) as the process for the nomination, review and certification of ATR reviewers. To serve as an E&C reviewer on an ATR Team, USACE personnel must be listed in CERCAP. CERCAP can be accessed at https://maps.crrel.usace.army.mil/apex/f?p=105:LOGIN:15561893545473.

   - The Cost Engineering MCX trains and maintains a list of qualified cost reviewers. The Cost Engineering MCX ATR coordinator will assign a qualified reviewer who is knowledgeable in the types of applied engineering and construction solutions.

   - The Real Estate CoP (CEMP-CR) also maintains a list of approved reviewers.

   The significant disciplines involved with the development of this project that the PDT believes should also be represented on the ATR Review, include the following:

   - mechanical engineering – expertise in miter gate design and function
   - structural engineering - structural engineer should have expertise in welding design.
   - operations – expertise in the use of miter gates for lock navigation

   After coordination with the RMO, the ATR team members have been determined and provided in ATTACHMENT 5.
2. ATR PROCESS
Prior to MSC Commander approval, the PDT will provide the ATR team with a Projectwise link to the RP. At that point, the ATR Team will assess whether a site visit will be needed to complete the ATR Review and the resource loaded schedule will be updated by the Project Manager to reflect the decision.

The Technical Lead will notify the Project Manager when the review documents are loaded into the appropriate folder in Projectwise. The Project Manager will distribute the review documents to the reviewers by sending an email that, at a minimum, contains the following:

- Link to the appropriate Projectwise folder which contains the review documents (external to USACE reviewers should be provided the review documents via email or AMRDC Safe Site)
- Whether the review documents were prepared in-house, by an A-E or both
- Start and end dates for the Review
- Labor Cost Codes and amounts

The RMO will work with the Technical Lead to setup a DrChecks review which will be used for documentation of all review comments.

The ATR Team will provide a written summary of its actions and written specific concerns to the PDT through the RMO. Upon receipt of the ATR comments, the PDT will develop responses to the specific concerns and coordinate those responses with the ATR team through the RMO. Technical responses will be made by product author or by an individual experienced in that discipline area. Responses will acknowledge and specifically address the comments, indicating resolution steps taken or to be taken. The responses and the ensuing discussion are to seek resolution of the ATR concerns to the mutual satisfaction of the PDT and the ATR Team. The RMO should be engaged by the ATR Team Lead if issues arise between a reviewer and the PDT that cannot be fully resolved. When resolution is not readily achievable, the RMO should engage the PCX/RMC or MSC SMEs to help facilitate resolution, and they in turn may choose to engage HQUSACE SMEs. When policy and/or legal concerns arise during ATR efforts that are not readily and mutually resolved among the PDT members and the reviewers, the district will seek issue resolution support from the MSC and HQUSACE consistent with the dispute resolution guidance in EC 1165-2-217. Unresolved comments involving disagreement between the ATR Team and the PDT will be closed with the notation that the comment has been elevated for resolution. Any such issues will be explicitly listed on (or attached to) the ATR certification form prior to being routed for signature.

Review reports will be considered an integral part of the ATR documentation process. The ATR documentation in DrChecks will include the text of each ATR concern, the PDT response, a brief summary of the pertinent points from discussions, including any vertical coordination, and the agreed upon resolution.

The ATR Team Lead must complete a statement of technical review for all final products and final documents. For each ATR event, the ATR Team will examine relevant DQC records and previous ATR reports, and will provide written comment in the Statement of Technical Review Report as to the apparent adequacy of the DQC effort for the associated product or service. This report includes a summary of each unresolved issue, the Charge questions, a brief resume of ATR reviewers, and a printout of all DrChecks comments with resolution in order for the process to be certified as complete. The ATR Team Lead, project manager, RMO, and the chief(s) of the function will certify that the issues raised by the ATR Team have been resolved, or have been escalated for resolution. By signing the ATR certification, the district leadership certifies policy compliance of the document and also that the DQC activities were sufficient and documented. Before the ATR certification is completed, the PDT will ensure that all agreed upon changes have been incorporated into the final product. A sample Statement of Technical Review (ATR Completion) and Certification of ATR is included in ATTACHMENT 6.
D. INDEPENDENT EXTERNAL PEER REVIEW (IEPR)

Independent External Peer Review (IEPR) is the most independent level of review, and is applied in cases that meet certain criteria where the risk and magnitude of the proposed project are such that a critical examination by a qualified team outside of USACE is warranted. Any work product, report, evaluation, or assessment that undergoes DQC and ATR may also be required to undergo IEPR under certain circumstances.

The Water Resources Development Act of 2007 (WRDA 2007) includes two separate requirements for review by external experts. The first, Section 2034, requires Independent Peer Review (IEPR), hereafter called Type I IEPR, of project studies under certain conditions. The second, Section 2035, requires a Safety Assurance Review (SAR), also referred to as Type II IEPR, of “the design and construction activities for hurricane and storm damage reduction and flood damage reduction projects.” USACE has extended this policy for Type II IEPR to all projects with life safety issues. Therefore, Districts/MSCs must consider life safety implications of the design of other projects and make a risk-informed determination whether a Type II IEPR would be beneficial. Sections 2034 and 2035, besides having different foci, also differ significantly in legislative language. This necessitates some variation in the scope and procedures for IEPR, depending on the phase and purposes of the project under review. For clarity, IEPR is divided into two types, Type I is generally for decision documents and Type II is generally for implementation documents. The differing criteria for conducting the two types of IEPR can result in work products being required to have Type I IEPR only, Type II IEPR only, both Type I and Type II IEPR, or no IEPR. The Water Resources Reform and Development Act of 2014 (WRRDA 2014) includes two changes from requirements stated above for review by external experts. The first, Section 1044, amends Section 2034 of WRDA 2007 to raise the threshold value from $45,000,000 to $200,000,000. The second, Section 3028, amends Section 2035 of WRDA 2007 to make the Federal Advisory Committee Act (5 U.S.C. App.) not applicable for a SAR.

Type I IEPR is a review of decision (feasibility phase) documents only and does not apply to the PED Phase. Therefore, only Type II IEPR (SAR) was considered in this RP.

1. CHIEF’S ASSESSMENT

The Detroit District’s Chief, Engineering & Construction Office (who also serves as the Levee & Dam Safety Officer) has completed an assessment of the scope of this project along with the inherent issues/risks provided within this document and determined the following:

- The project does not pose significant threat to human life associated with failure of the project or proposed projects. See Section V. Documentation of Risk (pg. 4).
- The project does not involve the use of innovative materials or techniques. No atypical materials or design procedures will be used in this project.
- The engineering is not based on novel methods. There have been several miter gate design projects within LRD in recent years.
- The engineering does not present complex challenges for interpretations.
- The engineering does not contain precedent-setting methods or models. No atypical design procedures will be used in this project.
- The engineering does not present conclusions that are likely to change prevailing practices. There have been several miter gate design projects successfully constructed within LRD in recent years, none of which have changed prevailing practices.
- The project design does require redundancy, resiliency, and robustness. The gate is designed with redundancy and has robustness.
- The project does not have unique construction sequencing or a reduced or overlapping design construction schedule; for example, significant project features accomplished using the Design-Build or Early Contractor Involvement delivery systems. The project is currently funded for only engineering and design. Under a future budget package the design would be completed (BCOES Review and final routing), advertisement and award of a supply contract. The gate would then be stored at the Soo Area Office until replacement is needed.
The Chief, Engineering & Construction Office performed the assessment and issued the Type II IEPR decision by email message dated 3 Jan 2019. The Chief, Engineering & Construction Office's assessment of the project concluded that a Type II IEPR (SAR) will not be required.
<table>
<thead>
<tr>
<th>Revision Date</th>
<th>Description of Change</th>
<th>Page / Paragraph Number</th>
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<tbody>
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ATTACHMENT 2

ACRONYMS & ABBREVIATIONS
<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
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<tbody>
<tr>
<td>A-E</td>
<td>Architect-Engineer</td>
</tr>
<tr>
<td>AS3</td>
<td>Army Source Selection Supplement</td>
</tr>
<tr>
<td>ATR</td>
<td>Agency Technical Review</td>
</tr>
<tr>
<td>BCOES</td>
<td>Biddability, Constructability, Operability, Environmental &amp; Sustainability</td>
</tr>
<tr>
<td>CADD</td>
<td>Computer Aided Drafting &amp; Design</td>
</tr>
<tr>
<td>CERCAP</td>
<td>Certification &amp; Access Program</td>
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<tr>
<td>CoP</td>
<td>Community of Practice</td>
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<tr>
<td>DDR</td>
<td>Design Documentation Report</td>
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<tr>
<td>DQC</td>
<td>District Quality Control</td>
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<td>E&amp;C</td>
<td>Engineering &amp; Construction</td>
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<tr>
<td>EC</td>
<td>Engineer Circular</td>
</tr>
<tr>
<td>ECIFP</td>
<td>Engineering Considerations &amp; Instructions to Field Personnel</td>
</tr>
<tr>
<td>EOP</td>
<td>Environmental Operating Principals</td>
</tr>
<tr>
<td>ER</td>
<td>Engineering Regulation</td>
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<tr>
<td>HQUSACE</td>
<td>Headquarters, U.S. Army Corps of Engineers</td>
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<tr>
<td>HTRW</td>
<td>Hazardous, Toxic &amp; Radioactive Waste</td>
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<tr>
<td>IEPR</td>
<td>Independent External Peer Review</td>
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<td>IGE</td>
<td>Independent Government Estimate</td>
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<tr>
<td>LEED</td>
<td>Leadership in Energy &amp; Environmental Design</td>
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<tr>
<td>MCX</td>
<td>Mandatory Center of Expertise</td>
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<tr>
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<td>Major Subordinate Command</td>
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<td>Not Applicable</td>
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<table>
<thead>
<tr>
<th>Term</th>
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<tr>
<td>NAS</td>
<td>National Academy of Science</td>
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<tr>
<td>NEPA</td>
<td>National Environmental Policy Act</td>
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<tr>
<td>NPDES</td>
<td>National Pollutant Discharge Elimination System</td>
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<tr>
<td>O&amp;M</td>
<td>Operation and maintenance</td>
</tr>
<tr>
<td>OMB</td>
<td>Office of Management &amp; Budget</td>
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<tr>
<td>OMRR&amp;R</td>
<td>Operations Maintenance Repair, Replacement &amp; Rehabilitation</td>
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<tr>
<td>P&amp;S</td>
<td>Plans &amp; Specifications</td>
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<tr>
<td>PCX</td>
<td>Planning Center of Expertise</td>
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<tr>
<td>PDF</td>
<td>Portable Document Format</td>
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<tr>
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<td>PED</td>
<td>Preconstruction Engineering &amp; Design</td>
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<td>Program Management Plan</td>
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<tr>
<td>QMP</td>
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<tr>
<td>RFP</td>
<td>Request for Proposal</td>
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<td>RMC</td>
<td>Risk Management Center</td>
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<td>RMO</td>
<td>Review Management Organization</td>
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<tr>
<td>RP</td>
<td>Review Plan</td>
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<tr>
<td>SME</td>
<td>Subject Matter Expert</td>
</tr>
<tr>
<td>TL</td>
<td>Technical Lead</td>
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<tr>
<td>USACE</td>
<td>U.S. Army Corps of Engineers</td>
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<tr>
<td>VE</td>
<td>Value Engineering</td>
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<tr>
<td>WRDA</td>
<td>Water Resources Development Act</td>
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ATTACHMENT 3

ROLES & RESPONSIBILITIES
REVIEW PLAN PROCESS - ROLES & RESPONSIBILITIES

HOME DISTRICT/OFFICE RESPONSIBLE FOR PROJECT
- During the Project Kickoff Meeting, the PDT will work together to develop and document risks and related issues for the project in order to make risk-informed decisions on the level of review that is appropriate.
- The Project Manager will set up a P2 activity for initial MSC review and approval of the review plan.
- The PDT coordinates the Type II IEPR risk-based analysis with the District Chief, Engineering & Construction Office. The Chief, Engineering & Construction performs the assessment and issues the Type II IEPR decision by email to the Technical Lead and Project Manager. The Technical Lead will store the email in the “Quality Management Documents” folder in Projectwise.
- The Technical Lead (TL) will formally draft the RP in accordance with EC 1165-2-217 and will coordinate with the design center (if applicable)/ATR Team Lead (if applicable)/RMO.
- The project manager will create a resource loaded schedule with adequate funds for all necessary reviews and the project schedule will provide sufficient time for all reviews, and at the appropriate points in the schedule (as required in the Review Plan).
- The Technical Lead will route the RP to District Counsel, the RMO, District Commander and the MSC. The PDT will assess any comments that are received to determine if changes are needed to the RP. RMO/MSC comment resolution/documentation will typically be completed using Projnet.
- After RP approval by the MSC Commander, the Technical Lead will post the RP on the Detroit District website with the RMO endorsement and MSC approval memo. The Project Manager will store the RMO endorsement and MSC Approval Memo in the “Quality Management Documents” folder in Projectwise.
- The PDT will assess any public comments that are received to determine if changes are needed to the RP.
- The Project Delivery Team (PDT) will update the RP to reflect minor changes as they occur without the need for re-approval. Re-approval of RPs by the MSC will be required when there are significant changes, such as in the level of review (i.e., Type II IEPR is added to or deleted from the RP). Other situations requiring RMO re-endorsement and MSC re-approval should be very limited but could include significant changes in study/project scope (e.g., adding or subtracting a purpose, etc.). All minor and major changes made to the RP after the initial MSC Commander’s approval get documented in ATTACHMENT 1.
- The Project Manager is responsible for ensuring implementation of all requirements of the RP.

REVIEW MANAGEMENT ORGANIZATION (RMO)
- Coordinate all RPs, including reaching agreement on scope and details of effort
- Endorse RPs and Updates
- Assign ATR Team and ensure that ATR Team Lead is outside home MSC
- Obtain services of the Cost Engineering MCX for review and certification of cost estimates
- Work with ATR Team Lead to manage the ATR: for Type II IEPR, contract with an A/E contractor or arrange with another government agency to manage Type II IEPRs
- Prepare Charge questions for reviewers
- Coordinate model review and prepare recommendations for model certification or approval
- Develop and maintain Standard Operating Procedures for the conduct of ATR and IEPR and model reviews

MAJOR SUBORDINATE COMMAND (MSC)
- Establish Quality Management Plan (to include discussion of how DQC will be conducted and documented in districts) and execute procedures.
- Approve all RPs (and updates), assuring RMO has provided an endorsement letter, and vertical team concurrence.
- Support the district for ATR issue resolution.
• Approve final Agency Response to Type II IEPR review reports.
• Provide QA process to include the adequacy and capability of the DQC teams and supplementing the team members from outside the district when necessary.
• Execute QA role and responsibility.

• HQUSACE
  • Complete policy reviews.
  • Participate in issue resolution.
  • Complete Congressional notification requirements.
  • Web-postings with links to RPs on District’s websites.

• ALL
  • Conduct Quality Assurance.
  • Uphold professional standards.
  • Communicate well and often.
  • Learn from prior reviews.
  • Share lessons learned with the Community of Practice.
ATTACHMENT 4

RESOURCE LOADED SCHEDULE
ATTACHMENT 5

POINTS OF CONTACT
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ATTACHMENT 6

SAMPLE REVIEW CERTIFICATIONS
COMPLETION OF DISTRICT QUALITY CONTROL

As the Technical Lead for the REPLACEMENT GATE 1, POE LOCK project, I certify that the District Quality Control requirements have been completed in accordance with the approved Review Plan, EC 1165-2-217, other USACE guidance and industry standards, if applicable. I certify that the Design Documentation Report (including write-up and computations), drawings and specifications meet the customer requirements, if applicable. For items previously designed by others and included as the design basis shown herein, I certify that I have verified the work for adequacy, completeness, and accuracy. I certify that the following DQC Review components have been properly documented and archived in Projectwise:

- Quality Review comments and their resolution
- PDT Review – Completed DQC Checklists
- Computation Checks
- Graphic/Plan Checks

I certify that DQC has been properly completed and concur with the findings of the Technical Lead:

SIGNATURE
Name
Date

SIGNATURE
Name
Date

SIGNATURE
Name
Date

SIGNATURE
Name
Date

I certify that DQC has been properly completed and concur with the findings of the Technical Lead:
STATEMENT OF TECHNICAL REVIEW

COMPLETION OF AGENCY TECHNICAL REVIEW (ATR)

This Statement of Technical Review has been completed by the ATR Team for the REPLACEMENT GATE 1, POE LOCK project, see attached summary of unresolved issues and future commitments, the Charge questions, a brief resume of ATR reviewers, and a printout of all DrChecks comments with resolution. The ATR was conducted as defined in the project’s RP to comply with the requirements of EC 1165-2-217. During the ATR, compliance with established policy principles and procedures, utilizing justified and valid assumptions, was verified. This included review of: assumptions, methods, procedures, and material used in analyses, alternatives evaluated, the appropriateness of data used and level obtained, and reasonableness of the results, including whether the product meets the customer’s needs consistent with law and existing USACE policy. The ATR also assessed the District Quality Control (DQC) documentation and made the determination that the DQC activities employed appear to be appropriate and effective. All comments resulting from the ATR have either been resolved or have been elevated and are attached. All comments in DrChecks are closed.

SIGNATURE

Name
ATR Team Leader
Office Symbol/Company

SIGNATURE

Name
Project Manager (home district)
Office Symbol

SIGNATURE

Name
Architect Engineer Project Manager¹
Company, location

SIGNATURE

Name
Review Management Office Representative
Office Symbol

CERTIFICATION OF AGENCY TECHNICAL REVIEW

Significant concerns and the explanation of the resolution are as follows: Describe the major technical concerns and their resolution and specifically list any agreed-upon deferrals to be completed in the next phase of work or state “There are no significant concerns or any unresolved comments”.

As noted above, all concerns resulting from the ATR of the project have been fully resolved or have been elevated and documented with this certification.

SIGNATURE

Name
Chief, Engineering & Construction
CELRE-EC

¹ Only needed if some portion of the ATR was contracted
COMPLETION OF BCOES REVIEW

Name of Project: REPLACEMENT GATE 1, POE LOCK

<NOTE: DELETE IF PIH WAS CONDUCTED>
A Plan-In-Hand Review waiver was granted for the subject project due to the following reasons:
  • <insert reasoning>

____________________________
Chief, Engineering & Technical Services

I, Name, certify that all statutory & regulatory requirements for Value Engineering have been addressed/completed for this procurement action as required by ER 11-1-321 Army Programs Value Engineering (Change 1 or latest version), specifically compliance with Public Law 111–350 §3, Jan. 4, 2011, 124 Stat. 3718 (41 USC 1711)- Value Engineering and OMB Circular A-131.

[INSERT ONE OF THE FOLLOWING]

• This project did not require VE to be addressed since it was below the statutory and regulatory threshold.

• A Value Management Plan (VMP) was completed on (date) by the appropriate legal authority indicating <(Low Opportunity (LO)/Bridge/Scan) on (date); or Value Study on (date); or Waiver on (date)> and is documented in project records.

[IF A VALUE STUDY WAS EXECUTED INCLUDE THE FOLLOWING]

A Value Study was performed on (date) and all documentation has been completed & implementation validated on (date); and all rejected VE proposals indicating potential savings of over $1,000,000 have been resolved with approval of the MSC Commander.

_______________________________   _____________________________
Assigned Project Manager   Value Engineering Officer

<NOTE: DELETE IF SUPPLY CONTRACT>
Real estate <is/is not available> to accommodate the work proposed in the plans and specifications, including the execution of all required relocation contracts.

______________________________
Chief, Real Estate

The Bid or RFP Package has been reviewed for Biddability, Constructability, Operability, Environmental, and Sustainability (BCOES) requirements in accord with ER 415-1-11. The undersigned certify that all appropriate BCOES review comments have either been incorporated into the Bid or RFP Package or otherwise satisfactorily resolved. Comments, evaluations, and backchecks are documented in DrChecks.
Chief, Engineering & Construction  Chief, Real Estate
<NOTE: DELETE IF SUPPLY CONTRACT>

Chief, Environmental Analysis Branch  Chief, Operations/Area Engineer
MEMORANDUM FOR RECORD

SUBJECT: REPLACEMENT GATE 1, POE LOCK

As the Chief of Engineering & Technical Services, my signature below indicates my approval of the contract documents (e.g. drawings, technical specifications, and other documents prepared and issued for the subject project). All requirements of the MSC Commander approved Review Plan have been completed and the contract documents are now ready for advertisement.

NAME
Chief, Engineering &
Technical Services Division

CF:
CELRE-EC (Quality Manager)
CELRE-ECG (Project File)